

Decision Maker: Executive

**For Pre-Decision Scrutiny by Care Services PDS Committee
on 26th June 2014**

Date: 16th July 2014

Decision Type: Non-Urgent Executive Key

Title: **PROPOSAL TO EXTEND THE CONTRACTS FOR DELIVERY OF
SUBSTANCE MISUSE SERVICES**

Contact Officer: Claire Lynn, Strategic Commissioner, Mental Health and Substance Misuse.
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Chief Officer: Terry Parkin, Executive Director, Education, Care and Health Services

Ward: Borough Wide

1. Reason for report

- 1.1 This report is seeking approval of the Executive to extend the three contracts with Crime Reduction Initiatives (CRI) to provide an integrated drug and alcohol service for a period of one year from January 2015 until December 2015 as allowed for in the contracts.
 - 1.2 This report is also seeking approval of the Executive to extend the contract with KCA to provide an integrated drug and alcohol service for children and young people for a period of one year from January 2015 until December 2015 as allowed for in the Contract.
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2. **RECOMMENDATION(S)**

- 2.1 **Care Services PDS are asked to note and comment on the details of this report.**
- 2.2 **The Executive is asked to agree to the extension of the three existing contracts, Stabilisation and Assessment Service, Recovery Service and the Intensive Prescribing Service with CRI, and the Contract with KCA for the children and young people's substance misuse service (BYPASS), in line with the Council's Contract Procedure Rules (CPR) for a period of one year from January 2015 until December 2015.**

Corporate Policy

1. Policy Status: Existing Policy:
 2. BBB Priority: Supporting Independence
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Financial

1. Cost of proposal: Estimated Cost: £1,408, 971 (2014/15)
 2. Ongoing costs: Recurring Cost: N/A
 3. Budget head/performance centre: Public Health
 4. Total current budget for this head: £2,266k
 5. Source of funding: Public Health Grant
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Staff

1. Number of staff (current and additional): N/A
 2. If from existing staff resources, number of staff hours: N/A
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Legal

1. Legal Requirement: Non-Statutory - Government Guidance:
 2. Call-in: Applicable:
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Customer Impact

1. Estimated number of users/beneficiaries (current and projected): 1000 plus
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Ward Councillor Views

1. Have Ward Councillors been asked for comments? Not Applicable
2. Summary of Ward Councillors comments: None

3. COMMENTARY

- 3.1 In 2010 an integrated drug and alcohol provision for people over 18 years, providing a single point of access to all services, a range of therapeutic and support services and a full user led aftercare service was designed in partnership between Bromley Primary Care Trust and the Council.
- 3.2 In 2011 a new integrated drug and alcohol service was tendered by Bromley Primary Care Trust. The contracts cover three distinct service pathways namely:
- (1) **Stabilisation and Assessment:** providing a single point of contact, assessment and care co-ordination for people requiring specialist drug and alcohol services.
 - (2) **Recovery Service:** delivery of intervention programmes, including a return to employment, to support people to maintain the abstinence or stability from substances.
 - (3) **Prescribing Service:** to offer prescribing service for people who require stabilisation of their chaotic drug use to reduce dependence on the illegal drug enabling engagement in a process towards abstinence and recovery.
- 3.3 CRI was awarded all three contracts delivering integrated substance misuse services through the assessment, treatment and recovery process in Bromley. The contracts were awarded in January 2012 for three years plus the option of extending for one year.
- 3.4 During the life of the contracts CRI has developed work with service users and to improve the service performance as part of this contract. There have been improvements to enable individuals to access the service. These include extension of opening times to include some evenings and weekends and a liaison nurse linked to the hospital and to A&E to ensure individuals are aware of services.
- 3.5 CRI have been performing well across the three contracts although have not met their performance enhanced 1% of the contract value on the Stabilisation and Assessment Service as there has been a small reduction in the number of people misusing drugs receiving treatment. In 2011/12 there were 555 people in treatment; in 2012/13 there were 520. This reflects the national downward trend. There has however been an overall increase in the number of individuals successfully completing treatment. As an overall percentage of the individuals in treatment this equates to 9.5% for opiate users and 35.8% for non-opiate users which is in line with rates for the rest of England. Individuals achieving this outcome demonstrate a significant improvement in health and well-being in terms of increased longevity, reduced blood-borne virus transmission, improved parenting skills and improved physical and psychological health. Evidence suggests that clients who stop using opiates in the first six months of treatment are 4.3 times more likely to complete successfully than those that continue to use. CRI continues to ensure that individuals move through the treatment system in a timely manner and whilst there are 20.6% of opiate users who have been in treatment for over six years, this figure is below the national average.
- 3.6 For young people under 18 there is a separate service "BYPASS" which was tendered and procured by the Bromley Primary Care Trust and the Council at the same time as the adult service. The contract was awarded in January 2012 for three years plus one year to KCA. They work directly with children and young people who abuse substances, their parents, schools and other services. It provides an integrated drug and alcohol service with one point of access, important links with the Local Authority Children Services, mental health services and schools. It also ensures that the education training and information remit is undertaken in a proactive way to engage with children and young people.

- 3.7 KCA perform well on this contract working with 120 young people in total during 2013/14. The highest number of referrals came from colleges. The primary substances that young people presented with were cannabis and alcohol misuse. There were 714 one to one sessions offered, of which 472 were attended and 17 parenting sessions were completed with over 130 parents being seen during these. There have been improvements to enable individuals to access the service, These include work with schools and to A&E to ensure individuals are aware of services. BYPASS had a successful discharge of 85% during the year that is individuals who left the service having achieved abstinence or reduction in the use of the substance.
- 3.8 Substance Misuse funding and contracts were identified as being part of the Public Health portfolio which were transferred in April 2013 to the Local Authority. In the report "Public Health Transfer of Contracts" to the Executive on 28th November 2012 details of the process of stock take, stabilise and shift that needed to be undertaken by the Primary Care Trust (PCT) in order to properly prepare their Public Health Contracts ready to come across to the Local Authority under the Transfer Scheme were outlined and agreed. All the substance misuse contracts which were held by the Bromley Primary Care Trust were novated to the Council as part of this transfer including the contract with KCA.

4. FINANCIAL IMPLICATIONS

- 4.1 The contract values are shown in the table below the change in the contract values for 2014/15 is following Members agreement for a £50,000 waiver on each of the three CRI contracts as part of the ceasing of the Rapid Prescribing contract :

Contract	Contract Value	Contract Value	Contract Value	Contract Value	Contract Value	
	2011/12	2012/13	2013/14	2014/15	2015/16	
	(Jan 12 - Mar 12)				(Apr 15 - Dec 15)	
Adult Stabilisation & Assessment	134,763	539,050	539,050	589,045	490,871	2,292,778
Adult Recovery Service	74,035	296,140	296,140	346,143	288,453	1,300,911
Intensive Drug Prescribing	75,060	300,240	300,240	345,803	288,169	1,309,512
BYPASS	31,995	127,980	127,980	127,980	106,650	522,585
	315,853	1,263,410	1,263,410	1,408,971	1,174,143	5,425,786

5. LEGAL IMPLICATIONS

- 5.1 The Contacts were let with an **option to renew for an additional year and the Council's Contract Procedure Rules (CPR) allow for an extension to be granted** where there has been satisfactory performance.

Non-Applicable Sections:	Personnel implications, Policy Implications
Background Documents: (Access via Contact Officer)	<p>28 November 2012: http://cds.bromley.gov.uk/documents/s50014515/CS13047%20Public%20Health%20</p> <p>13 June 2013: : http://cdslbb/documents/y6664/Public%20Health%20-%20Administration%20of%20ContractsPART%202%20EXEMPT%20REPORT%20TEMPLATE.pdf?T=-2&&\$LO\$=1</p> <p>11 March 2014: http://cds.bromley.gov.uk/documents/g4488/Printed%20minutes%20Tuesday%202011-Mar-2014%2019.00%20Care%20Services%20Policy%20Development%20and%20Scrutiny%20Committee.pdf?T=1</p>